

Narrative Report on Botswana

Botswana is ranked at 60th position on the 2013 Financial Secrecy Index. This ranking is based on a combination of its secrecy score and a scale weighting based on its share of the global market for offshore financial services.

Botswana has been assessed with 73 secrecy points out of a potential 100, which places it towards the top end of the secrecy scale (see chart 1).

Botswana accounts for less than 1 per cent of the global market for offshore financial services, making it a tiny player compared with other secrecy jurisdictions (see chart 2).

Part 1: Telling the story¹

Since 2003, Botswana has operated an International Financial Services Centre (IFSC) which is destined to bring further rents from financial services alongside the ever lucrative diamond trade. Botswana's IFSC, with a cumulative capital of BWP 4.1 billion, provides exemption from capital gains, withholding and value added taxes, and offers a lower corporate income tax rate.

Botswana currently has 13 Double Taxation Agreements ('DTAs') with countries such as India, Mauritius, the Seychelles and the UK, and is in the process of negotiating 12 more with inter alia Luxemburg and Belgium—other secrecy jurisdictions.

In terms of its DTA strategy, Botswana intends to secure DTAs with "key African states, major investor nations, and international financial [centres]." Its main targeted clientele includes international banks and insurance companies, multinationals, investment funds, and call centres.

While the Botswana IFSC claims to be transparent and that it strictly adheres to international standards on regulation, our secrecy score of 73, which ranks the country at number 60 on the 2013 ranking, tells a very different story.

With thanks to Johannes Chiminya (Tax Justice Network Africa) for his help with this article.

Chart 1 - How Secretive?

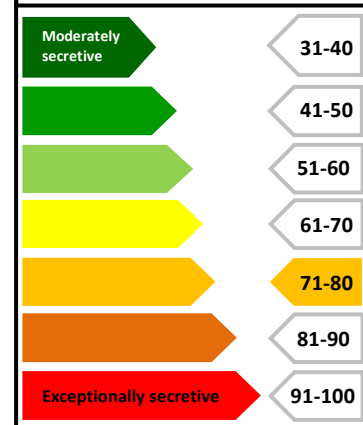
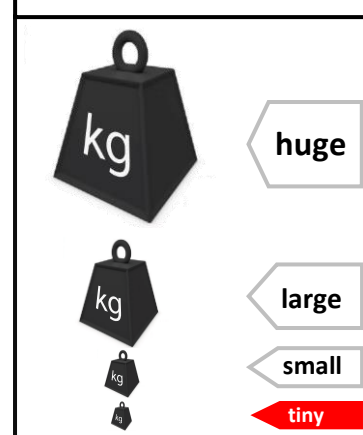


Chart 2 - How Big?

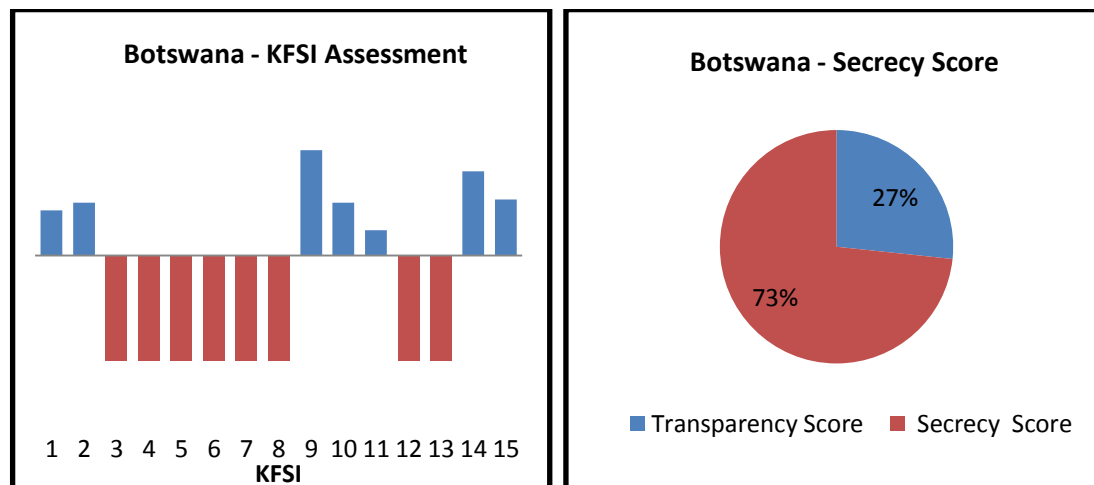


Next steps for Botswana

Botswana's 73 per cent secrecy score shows that it must still make major progress in offering satisfactory financial transparency. If it wishes to play a full part in the modern financial community and to impede and deter illicit financial flows, including flows originating from tax evasion, aggressive tax avoidance practices, corrupt practices and criminal activities, it should take action on the points noted where it falls short of acceptable international standards. See part 2 below for details of Botswana's shortcomings on transparency. See this link <http://www.financialsecrecyindex.com/kfsi> for an overview of how each of these shortcomings can be fixed.

Part 2: Secrecy Scores

The secrecy score of 73 per cent for Botswana has been computed by assessing the jurisdiction's performance on the 15 Key Financial Secrecy Indicators, listed below.



The numbers on the horizontal axis of the bar chart on the left refer to the Key Financial Secrecy Indicators (KFSI). The presence of a **blue** bar indicates a positive answer, as does **blue** text in the KFSI list below. The presence of a **red** bar indicates a negative answer as does **red** text in the KFSI list. Where the jurisdiction's performance partly, but not fully complies with a Key Financial Secrecy Indicator, the text is coloured **violet** in the list below (combination of red and blue).

This paper draws on key data collected on Botswana. Our data sources include regulatory reports, legislation, regulation and news available at 31.12.2012². The full data set is available [here](#)³. Our assessment is based on the 15 Key Financial Secrecy Indicators (KFSIs, below), reflecting the legal and financial arrangements of Botswana. Details of these indicators are noted in the following table and all background data can be found on the [Financial Secrecy Index website](#)⁴.

The Key Financial Secrecy Indicators and the performance of Botswana are:

TRANSPARENCY OF BENEFICIAL OWNERSHIP – Botswana	
1.	Banking Secrecy: Does the jurisdiction have banking secrecy? Botswana does not adequately curtail banking secrecy
2.	Trust and Foundations Register: Is there a public register of trusts/foundations, or are trusts/foundations prevented? Botswana partly discloses or prevents trusts and private foundations
3.	Recorded Company Ownership: Does the relevant authority obtain and keep updated details of the beneficial ownership of companies? Botswana does not maintain company ownership details in official records
KEY ASPECTS OF CORPORATE TRANSPARENCY REGULATION – Botswana	
4.	Public Company Ownership: Does the relevant authority make details of ownership of companies available on public record online for less than US\$10/€10? Botswana does not require that company ownership details are publicly available online
5.	Public Company Accounts: Does the relevant authority require that company accounts are made available for inspection by anyone for a fee of less than US\$10/€10? Botswana does not require that company accounts be available on public record
6.	Country-by-Country Reporting: Are all companies required to comply with country-by-country financial reporting? Botswana does not require country-by-country financial reporting by all companies
EFFICIENCY OF TAX AND FINANCIAL REGULATION – Botswana	
7.	Fit for Information Exchange: Are resident paying agents required to report to the domestic tax administration information on payments to non-residents? Botswana does not require resident paying agents to tell the domestic tax authorities about payments to non-residents

8.	<p>Efficiency of Tax Administration: Does the tax administration use taxpayer identifiers for analysing information efficiently, and is there a large taxpayer unit?</p> <p>Botswana does not use appropriate tools for efficiently analysing tax related information</p>
9.	<p>Avoids Promoting Tax Evasion: Does the jurisdiction grant unilateral tax credits for foreign tax payments?</p> <p>Botswana avoids promoting tax evasion via a tax credit system</p>
10.	<p>Harmful Legal Vehicles: Does the jurisdiction allow cell companies and trusts with flee clauses?</p> <p>Botswana partly allows harmful legal vehicles</p>
INTERNATIONAL STANDARDS AND COOPERATION – Botswana	
11.	<p>Anti-Money Laundering: Does the jurisdiction comply with the FATF recommendations?</p> <p>Botswana does not comply with international anti-money laundering standards</p>
12.	<p>Automatic Information Exchange: Does the jurisdiction participate fully in Automatic Information Exchange such as the European Savings Tax Directive?</p> <p>Botswana does not participate fully in Automatic Information Exchange</p>
13.	<p>Bilateral Treaties: Does the jurisdiction have at least 46 bilateral treaties providing for information exchange upon request, or is it part of the European Council/OECD convention?</p> <p>As of 31 May, 2012, Botswana had no tax information sharing agreements complying with basic OECD requirements</p>
14.	<p>International Transparency Commitments: Has the jurisdiction ratified the five most relevant international treaties relating to financial transparency?</p> <p>Botswana has partly ratified relevant international treaties relating to financial transparency</p>
15.	<p>International Judicial Cooperation: Does the jurisdiction cooperate with other states on money laundering and other criminal issues?</p> <p>Botswana partly cooperates with other states on money laundering and other criminal issues</p>

¹ This narrative report is based on information up to date at 1 October 2013, however all references to FSI scores or ratings reflect the 2013 results.

² With the exception of KFSI 13 for which the cut-off date is 31.05.2012. For more details, look at the endnote number 2 in the corresponding KFSI-paper here:

<http://www.financialsecrecyindex.com/PDF/13-Bilateral-Treaties.pdf>.

³ That data is available here: <http://www.financialsecrecyindex.com/database/menu.xml>.

⁴ <http://www.financialsecrecyindex.com>.